For four centuries non-Indians in North American have had an "Indian problem". In its most basic form this problem has had three aspects:

Non-Indian Agenda	Indian Agenda
1. It has been an	Indians, on the other hand, have
economic problem: how	had what might be called a
best to secure access to	"Euro-American" problem. In its
Indian resources, land	essence this problem seems to
in particular	have been tribal survival; the
2. It has been a problem	maintenance of particular sets of
in cultural	social relations, more or less
transformation of	distinct cultural order, and some
Indians into non-	measure of political autonomy in
Indians	the face of invasion, conquest and
3. It has been a political	loss of power.
problem: how to	
maintain an effective	
system of controls over	
Indian groups so that	
problems 1 and 2 could	
be more satisfactorily	
resolved.	

The working out of these two conflicting agendas has given context and shape to Indian-White relations.

Stephen Cornell The Return of the Native American Indian Political Resurgence Oxford University Press 1988 Pages 6 and 7

